

Public Records (Scotland) Act 2011

**Renfrewshire Integration Joint Board** 

The Keeper of the Records of Scotland

28th April 2022

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# 1. Public Records (Scotland) Act 2011

The Public Records (Scotland) Act 2011 (the Act) received Royal assent on 20 April 2011. It is the first new public records legislation in Scotland since 1937 and came fully into force on 1 January 2013. Its primary aim is to promote efficient and accountable record keeping by named Scottish public authorities.

The Act has its origins in *The Historical Abuse Systemic Review: Residential Schools and Children's Homes in Scotland 1950-1995* (The Shaw Report) published in 2007. The Shaw Report recorded how its investigations were hampered by poor record keeping and found that thousands of records had been created, but were then lost due to an inadequate legislative framework and poor records management. Crucially, it demonstrated how former residents of children's homes were denied access to information about their formative years. The Shaw Report demonstrated that management of records in all formats (paper and electronic) is not just a bureaucratic process, but central to good governance and should not be ignored. A follow-up review of public records legislation by the Keeper of the Records of Scotland (the Keeper) found further evidence of poor records management across the public sector. This resulted in the passage of the Act by the Scottish Parliament in March 2011.

The Act requires a named authority to prepare and implement a records management plan (RMP) which must set out proper arrangements for the management of its records. A plan must clearly describe the way the authority cares for the records that it creates, in any format, whilst carrying out its business activities. The RMP must be agreed with the Keeper and regularly reviewed.

### 2. Executive Summary

This report sets out the findings of the Keeper's assessment of the RMP of Renfrewshire Integration Joint Board by the Public Records (Scotland) Act 2011 Assessment Team following its submission to the Keeper on 29th March 2021.

The assessment considered whether the RMP of Renfrewshire Integration Joint Board was developed with proper regard to the 15 elements of the Keeper's statutory Model Records Management Plan (the Model Plan) under section 8(3) of the Act, and whether in this respect it complies with it and the specific requirements of the Act.

The outcome of the assessment and the Keeper's decision on whether the RMP of Renfrewshire Integration Joint Board complies with the Act can be found under section 7 of this report with relevant recommendations.

# 3. Authority Background

Renfrewshire Integration Joint Board was established under the Public Bodies (Joint Working) Scotland Act 2014. From 1 April 2016 Renfrewshire IJB became responsible for the planning and oversight of delivery of health and social care functions delegated to it by NHS Greater Glasgow & Clyde and Renfrewshire Council. These include adult social care services, mental health and learning disability, district nursing, children's health services, podiatry and health improvement, including some hospital services. The area covered by Renfrewshire IJB is coterminous with Renfrewshire Council.

The IJB operates as a body corporate (a separate legal entity), acting independently of NHS Greater Glasgow & Clyde and Renfrewshire Council. It is the main decision-making body for the Health and Social Care Partnership (HSCP) and has a legal duty to include key stakeholders in its decision-making processes. The IJB consists of eight voting members appointed in equal number by NHS Greater Glasgow & Clyde and Renfrewshire Council, with a number of representative members who are drawn from the third sector, independent sector, staff, carers and service users. The IJB is advised by a number of professionals including the Chief Officer, Chief Financial Officer, Clinical Director, Chief Nurse and Chief Social Work Officer.

For the purposes of the Public Records (Scotland) Act, the Board (scheduled as the Renfrewshire Integration Joint Board) is the scheduled authority rather than the 'Health & Social Care Partnership'.

Renfrewshire Health and Social Care Partnership - Integration Joint Board (hscp.scot)

# 4. Keeper's Assessment Process

The RMP was assessed by the Public Records (Scotland) Act Assessment Team on behalf of the Keeper. Assessors used the checklist elements listed in section 5, to establish whether Renfrewshire Integration Joint Board's RMP was developed with proper regard to the elements of the Model Plan and is compliant with the Act. The assessment also considered whether there was sufficient supporting evidence of such compliance.

### Key:

G	The Keeper agrees this element of an authority's plan.	А	The Keeper agrees this element of an authority's plan as an 'improvement model'. This means that he is convinced of the authority's commitment to closing a gap in provision. He will request that he is updated as work on this element progresses.		R	There is a serious gap in provision for this element with no clear explanation of how this will be addressed. The Keeper may choose to return the RMP on this basis.
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### 5. Model Plan Elements: Checklist

# Renfrewshire Integration Joint Board

('The IJB' in the assessment below)

### **Explanation of records management arrangements:**

The Records Management Plan (page 5) states, it "relates to the IJB Committees (Integration Joint Board, Audit Risk & Scrutiny Committee and Strategic Planning Group) and plans such as the Annual Performance Report and the Strategic Plan. All of this information is already in the public domain via the IJB's pages on Renfrewshire Council and Renfrewshire Health & Social Care Partnership websites...It has been agreed the IJB's records will be managed in line with both Renfrewshire Council and NHS Greater Glasgow and Clyde policies where appropriate." It is further confirmed (page 6) that both Renfrewshire Council and NHS Greater Glasgow and Clyde will manage the public records of the IJB, "Records relating to Renfrewshire IJB are held on NHS Greater Glasgow and Clyde & Renfrewshire Council systems."

The IJB explain which records will be held on the respective systems of each partner authority:

- JB Meetings- agendas and papers (Renfrewshire Council)
- JB Strategies including the Annual Performance Report and the Strategic Plan (Renfrewshire Council)
- Administration of the Board including meeting arrangements and communications (NHS Greater Glasgow and Clyde)

IJB records held on the Council Committee Management System have been assigned a permanent retention status (RMP page 9). Working copies/draft records held on both Council and NHS systems will be subject to the retention decisions and destruction processes of each authority (RMP page 11).

The Keeper agreed the Records Management Plan of Renfrewshire Council and Licensing Board on 16 August 2016, Renfrewshire Council and Licensing Board Assessment Report (nrscotland.gov.uk) and NHS Greater Glasgow and Clyde on 10 October 2016, Keeper's Assessment Report - NHS Greater Glasgow and Clyde (nrscotland.gov.uk).

Renfrewshire Council and Licensing Board submitted Progress Update Reviews (PUR) which were assessed in 2018, 2020 and 2021, NRS- the Progress Update Review (PUR) Final Report by the PRSA Assessment Team for Renfrewshire Council and Renfrewshire Licensing Board, October 2018 (nrscotland.gov.uk), NRS - Progress Update Review (PUR) Final Report by the PRSA Assessment Team for Renfrewshire Council and Renfrewshire Licensing Board, March 2020 (nrscotland.gov.uk), NRS - Progress Update Review (PUR) Final Report by the PRSA Assessment Team for Renfrewshire Council and Renfrewshire Licensing Board, March 2021 (nrscotland.gov.uk).

NHS Greater Glasgow and Clyde submitted a Progress Update Review (PUR) which was assessed in 2019, NRS - Progress Update Review (PUR) Final Report by the PRSA Assessment Team for NHS Greater Glasgow and Clyde June 2019 (nrscotland.gov.uk)

Element	Present	Evidence	Notes
1. Senior Officer	G	G	The Public Records (Scotland) Act 2011 (the Act) requires that an individual senior staff member is identified as holding corporate responsibility for records management in a public authority.
			Renfrewshire Integration Board (the IJB) have identified their Interim Chief Officer, Christine Laverty, as having senior responsibility for all aspects of their records management provision and is the corporate owner of the <i>Records Management Plan</i> (the <i>RMP</i> ). The <i>RMP</i> is signed and fully endorsed by the Chief Officer.
			Ms Laverty is also the Senior Information Risk Owner (SIRO). This role is outlined in the <i>Roles and Responsibilities of SIRO 2021/22</i> (page 1) submitted to the Keeper of the Records of Scotland (the Keeper) and includes the responsibility to ensure the

			RMP is supported by the Senior Management Team.
			A <i>Chief Officer Letter</i> (dated 29 March 2021) further confirms this and explains that the Interim Chief Officer will oversee the adoption of the <i>RMP</i> . Since submission a new Interim Chief Officer has been appointed, Christine Laverty. The Keeper can accept that the new post-holder endorses the Plan in the same way her predecessor did. An updated <i>RMP</i> has also been submitted with Ms Laverty's endorsement and signature.
			Under the further development section it is noted that an IJB Records Management Procedure, which identifies roles and responsibilities, is to be developed. The Keeper can be updated on the development of this procedure and supplied with a copy when the IJB is invited to participate in the Progress Update Review mechanism, Progress Update Reviews   National Records of Scotland (nrscotland.gov.uk).
			The Keeper agrees that Renfrewshire Integration Joint Board have identified an appropriate individual to this role as required by the Act.
2. Records Manager	G	G	The Act requires that each authority identifies an individual staff member as holding operational responsibility for records management and has appropriate corporate responsibility, access to resources and skills. Due to the partnership nature of the arrangements affecting an JB, the Keeper has determined that two individuals may be identified to this role if appropriate.
			The records of the JB are managed in both the systems of Renfrewshire Council (the Council) and NHS Greater Glasgow and Clyde (the NHS).
			The Records Manager at Renfrewshire Council, Andrew Connor, has been identified as having lead responsibility for the JB's records management. JB public records,

both working copies and final versions are managed on Renfrewshire Council systems. An email from Andrew Connor has been provided acknowledging responsibility for IJB records held on Renfrewshire Council systems.

The NHSGGC Information Governance Manager, Stewart Whyte, is also identified as having have responsibility for the management of JB records. As noted in the explanation of arrangements above and under element 3, JB public records, namely working copies and administrative records, such as correspondence and meeting arrangements, are created and managed on NHSGGC systems. An email from Stewart Whyte has been provided acknowledging responsibility for JB records held on NHSGGC systems. This email also provides an explanation of responsibilities and the distinction between the NHSGGC Head of Health Records and Information Governance Manager.

The Council and NHS Records Managers have access to IJB records managed on the systems of the respective authority which employs them.

Job descriptions for the Council Records Manager and the NHS Health Records Manager have been provided. In 2016 (August and October respectively) the Keeper agreed that both the Council and NHS had appropriately identified the individuals holding these posts as having operational responsibility for records management.

The *Chief Officer Letter* (dated 29 March 2021) identifies the Renfrewshire Health & Social Care Management Team as having responsibility for the practical implementation of the *RMP*. The IJB have provided an explanation as to how the HSCP Head of Strategic Planning and Health Improvement (Frances Burns) and Strategic Lead and Improvement Manager (David Fogg) will assume responsibility for facilitating communication between the identified individuals at Renfrewshire Council and NHSGGC and with the IJB. This will involve regular liaison and support

			(every 6 months) to ensure any relevant changes are understood and communicated, including reviews of arrangements and information in PUR submissions.  The Keeper can agree that Renfrewshire Integration Joint Board have identified two appropriate individuals to this role as required by the Act.
3. Policy	G	G	The Act requires an authority to have an appropriate policy statement on records management.  A list of records covered by the IJB RMP is provided in the explanation (page 5) and in the compliance statement for this element (page 8), which has been expanded to also explain in which authorities respective systems they will be managed:  • IJB Meetings- agendas and papers (Renfrewshire Council)  • IJB Strategies including the Annual Performance Report and the Strategic Plan (Renfrewshire Council)  • Administration of the Board including meeting arrangements and communications (NHS Greater Glasgow and Clyde)  The IJB has further explained that draft (working copies) of records are "held on NHS GGC and Renfrewshire Council internal system networks in line with organisational policies. This is in line with the integrated nature of the IJB's activity and the involvement of Council and NHS staff in their development." (RMP page 8)  The IJB is clear which records are covered by the RMP and that the records created by its partner authorities, the Council and the NHS, while carrying out services of the IJB, are covered by the respective records management plans of each authority. This is an important distinction and Renfrewshire IJB seem to have understood it correctly.

The *RMP* commits the IJB to following the agreed Records Management Plans of the Council and the NHS as appropriate.

The Keeper has previously agreed both the records management policy statements of the Council and the NHS. A link to *Renfrewshire Council Records Management Policy* has been provided.

As both the Renfrewshire Council Records Management Policy (Corporate\_Records\_Management\_Policy\_4.1.pdf (renfrewshire.gov.uk) and the Scottish Government's Records Management Health and Social Care Code of Practice (Scotland) 2020 (SG-HSC-Scotland-Records-Management-Code-of-Practice-2020-v20200602.pdf) are published, the Keeper can agree that JB staff can access them when appropriate.

The Keeper agrees that the public records of Renfrewshire Integration Joint Board are subject to formal policies as required by the Act.

4. Business	Λ		The Keeper of the Records of Scotland (the Keeper) expects that the public records
Classification	Α	G	of an authority are known and are identified within a structure.
Ciassilication			of all authority are known and are identified within a structure.
			Renfrewshire IJB acknowledge "For records to perform their various functions,
			some form of management is needed. Management includes control over what is
			created, development of effective and efficient filing systems to store records and
			procedures for retention of records." (RMP page 4)
			The public records of the IJB are created and managed on the systems the Council
			and NHS and will be part of their respective Business Classification Schemes
			(BCS). The IJB have confirmed that all public records are in digital format.
			The IJB will follow the corporate BCS adopted by Renfrewshire Council (RMP page
			9). This is a localised version of the Scottish Council on Archives Records Retention
			Schedules and BCS (SCARRS). This is a system endorsed by the Keeper for use
			by local authorities. A copy of the updated Renfrewshire Council's BCS, which
			includes categories that capture IJB business, has been provided.
			The RMP outlines the public records covered by the Plan (see element 3 above)
			and notes that all that all "final versions of this information" are published online on
			the Renfrewshire Health and Social Care Partnership website (Renfrewshire Health
			and Social Care Partnership - Integration Joint Board (hscp.scot) and "maintained on Council systems through CMIS". The RMP (page 9) states "IJB records are part
			of the Renfrewshire Council Committee Management System (CMIS) and have a
			permanent retention status." (CMIS > Joint Arrangements > Renfrewshire Health
			and Social Care Integration Joint Board.) "Draft versions of these documents" are
			held on both Council and NHS systems (RMP page 8).
			Since submission the JB have clarified which records are held on Council systems
			and which are held on NHS systems (see explanation of arrangements and element

3), "Final versions of JB records are maintained on Council systems (CMIS). Draft versions are created and worked on jointly by health and council-employed staff and therefore draft versions of documents will be held on both internal networks."

A link to the *NHS Greater Glasgow and Clyde Business Classification Scheme Framework*, March 2016, has been submitted to the Keeper. He agrees that this accounts for records of the administration of the Health and Social Care Partnership (and thus presumably the JB) (*NHS GG&C BCS Framework* page 25).

At the time the Keeper agreed the Council's RMP in 2016 a BCS had not been fully rolled out. As a result the Keeper agreed this element on an improvement model basis but was confident plans were in place to address this. Updates provided to the Keeper's Assessment Team through the Progress Update Review (PUR) mechanism show that a BCS has now been developed and rolled out and is being mapped against a new eRDMS (PUR 2021 page 6).

This element of NHS Greater Glasgow and Clyde RMP was also agreed on an improvement model basis (a full business classification scheme has not yet been imposed on the organisation's records management system). A PUR submission in 2019 confirmed the BCS is now part of an Information Asset Register.

The Keeper has determined that the RAG status of a Records Management Plan of any authority, whose records are managed on the systems of a separate authority, cannot be higher than that awarded to the 'host' authority. As this element of the RMPs of both Renfrewshire Council and NHS Greater Glasgow and Clyde was agreed on an improvement model basis the Keeper can agree this element on the same terms.

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5. Retention schedule	G	G	The Keeper expects an authority to have allocated retention periods to its public records and for those records to be retained and disposed of in accordance with a Retention Schedule.
			The IJB have acknowledge there should be "consistent and documented retention and disposal procedures, including provision for permanent preservation of archival records" in the introduction to their <i>RMP</i> (page 4).
			Furthermore, the IJB states ( <i>RMP</i> page 4): "For records to perform their various functions, some form of management is needed. Management includes control over what is created, development of effective and efficient filing systems to store records, and procedures for retention of records." And "if the arrangements for their eventual archiving or destruction are inadequate, then information may not be adequate or even available for any purpose."
			The <i>RMP</i> (page 10) explains "The corporate records including formal IJB reports and minutes will be managed in accordance with the Council Servicing Committee Protocol."
			IJB records on Council systems are managed in line with <i>Renfrewshire Council Retention Schedule</i> (v 1.4 November 2021) a copy of which has been provided to the Keeper and it is published online. This schedule is based on the SCARRS guidance.
			IJB records on NHS systems are managed in line with the Scottish Government Records Management: NHS Code of Practice (2020), which supersedes the Code of Practice referred to in the NHS RMP (page 11) and which sets out minimum retention periods for personal health, administrative and social care records.
			As noted under element 4 a permanent retention status has been assigned to IJB

			records held on Renfrewshire Council's Committee Management System (CMIS). "Final versions" of IJB records are published on the IJB website and "Draft versions of these of documents" are held on both Council and NHS systems ( <i>RMP</i> page 8). Since submission the IJB has confirmed there will be a single 'final' corporate version of IJB records identified for permanent preservation and a process will be put in place to mitigate the potential for duplicate copies being retained, "As the IJB has responsibility for services delegated by NHS GGC and Renfrewshire Council, these documents will be submitted to partner formal governance structures for information. To prevent duplicate copies being held on partner systems this has now been reviewed and the future process will now be to provide a link to the final version of documents held on the IJB's CMIS site rather than an additional copy." The <i>RMP</i> has been updated to reflect this.  In 2016 the Keeper agreed that NHS Greater Glasgow and Clyde and Renfrewshire Council had approved and operational retention schedules in place. Therefore, the Keeper can agree that Renfrewshire Integration Joint Board has schedules providing retention decisions for the record types created while pursuing its functions.
6. Destruction Arrangements	A	G	The Act requires that public records are destroyed in a timely, controlled and secure manner.  The IJB have noted the records management principle that there should be "consistent and documented retention and disposal procedures, including provision for permanent preservation of archival records" in the introduction to their <i>RMP</i> (page 4).  IJB records, in all formats, are destroyed in line with Council and NHS destruction policies and procedures. ( <i>RMP</i> page 11)

			In 2016 the Keeper agreed this element of Renfrewshire Council's RMP on an improvement model basis as the authority identified a gap in provision (the deletion of records from some line of business systems) and evidenced a commitment to closing this gap. This agreement was dependent upon the Keeper being kept informed of progress. Updates have been provided through the PUR mechanism to show progress and an updated Records Disposal Policy was submitted in 2018.  In 2016 the Keeper agreed that NHS Greater Glasgow & Clyde have procedures in place to ensure the secure and irretrievable destruction of records, in all formats, when appropriate as required by the Act.  The Keeper has determined that the RAG status of a Records Management Plan of any authority, whose records are managed on the systems of a separate authority, cannot be higher than that awarded to the 'host' authority. As this element of Renfrewshire Council's RMP was agreed on an improvement model basis the Keeper can agree this element on the same terms.
7. Archiving and Transfer	A	G	The Act requires that all Scottish public authorities identify a suitable repository for the permanent preservation of any records considered suitable for archiving. A formal arrangement for transfer to that repository must be in place.  Renfrewshire Integration Joint Board acknowledge there should be "provision for the permanent preservation of archival records." ( <i>RMP</i> page 4)  The JB follow the procedures of Renfrewshire Council to ensure the permanent preservation of selected records. Any JB records held on NHS systems will be managed through NHS policies on archiving. ( <i>RMP</i> page 12)

The evidence section for this element explains there is an "agreed arrangement between the JB and Renfrewshire Council for JB records to be included in the archiving and transferring arrangements established by Renfrewshire Council." An email from the Council Records Manager has been provided confirming that JB records held on Council systems will be managed through the Council's preservation and archiving arrangements.

Renfrewshire Council transfer records for permanent preservation to the Heritage Centre at Paisley Central Library. This is run by Renfrewshire Leisure Trust Ltd. In 2016 the Keeper agreed this element of the Council's RMP on an 'improvement model' basis, as the authority had identified a gap in provision (a Council-wide system of transferring appropriate records to the archive) and had identified how it intended to close this gap. The Council provided updates on archiving arrangements in 2018, 2020 and 2021 through the PUR mechanism. However, as noted above, the Keeper has determined that the RAG status of a Records Management Plan of any authority, whose records are managed on the systems of a separate authority, cannot be higher than that awarded to the 'host' authority.

As noted above, all IJB records are permanently preserved in the Council CMIS. The IJB have explained (see element 5) the process to ensure there will be a single 'final' corporate version of IJB records identified for permanent preservation.

In 2016 the Keeper agreed that NHS Greater Glasgow and Clyde identified a suitable repository (Health Board Archive Service based at the University of Glasgow Archive Service) for the permanent preservation of selected records and that arrangements are in place to manage the transfer of records.

The Keeper acknowledges that digital archiving in the Scottish public sector is in its infancy. The Keeper would encourage the JB, to remain aware of developments at

			the identified repositories which will affect the transfer of digital records for permanent preservation.  The Keeper has determined that the RAG status of a Records Management Plan of any authority, whose records are managed on the systems of a separate authority, cannot be higher than that awarded to the 'host' authority. As this element of Renfrewshire Council's RMP was agreed on an improvement model basis the Keeper can agree this element on the same improvement terms.
8. Information Security	G	G	The Act requires that public records are held in accordance with information security compliance requirements.  Renfrewshire Integration Joint Board acknowledge that "Records will be secure from unauthorised or inadvertent alteration or erasure, that access and disclosure will be properly controlled and audit trails will track all use and changes. Records will be held in a robust format which remains readable or as long as records are required." ( <i>RMP</i> page 4)
			All JB records are held and managed on the systems of either Renfrewshire Council or NHS Greater Glasgow and Clyde.  JB staff are employed by either Renfrewshire Council or NHS Greater Glasgow and Clyde and will follow the information security policies and procedures of their respective employer when managing JB records.  A copy of Renfrewshire Council Information Security Policy (v3.0 June 2019) and a link to the Council Information Promise, Information Promise - Renfrewshire Website, have been supplied to the Keeper.

			A link to a suite of NHS Information Security policies which support the NHS Scotland Information Security Policy Framework (NIS Regulations 2018) has been provided. These are published on the NHSGGC website and include Information Security Policy, Incident Management and Access Control, <a href="NHSGGC">NHSGGC</a> : GGC Policies supporting NHS Scotland Information Security Policy Framework (NIS Regulations 2018).
			In 2016 the Keeper agreed that both Renfrewshire Council and NHS Greater Glasgow and Clyde have procedures in place to ensure records are held in accordance with information security compliance requirements.
			Therefore, the Keeper can agree that Renfrewshire Integration Joint Board have ensured that their public records are protected by suitable information security processes.
9. Data Protection	G	G	The Keeper expects a Scottish public authority to manage records involving personal data in compliance with data protection law.
			As with all other Scottish public authorities Renfrewshire Integration Joint Board have been required to comply with data protection procedures imposed by the 2018 data protection legislation (GDPR and DP2018).
			IJB records are managed on both Renfrewshire Council and NHS Greater Glasgow and Clyde systems and are done so under the data protection policies and procedures of each authority.
			The Keeper has previously agreed Renfrewshire Council and NHS Greater Glasgow and Clyde have properly considered their responsibilities under data protection legislation and have appropriate policies guidance and staff training in place. It should be noted that the data protection legislation has been updated since

			agreement following the implementation of the Data Protection Act 2018 (and GDPR).  Data protection information is published on the Council and NHS public websites:  Privacy policy - Renfrewshire Website  NHSGGC: Data Protection & Privacy  Links to this information are also available on the Renfrewshire Health and Social Care Partnership website in their Privacy Notice, Renfrewshire Health and Social Care Partnership - Privacy Notice (hscp.scot).  UB staff are employed by either Renfrewshire Council or NHS Greater Glasgow and Clyde and receive relevant data protection and information governance training from their employer. Staff can access the Council Data Protection policy via the Council intranet site and the NHS Data Protection policy is published online.  The Keeper agrees that Renfrewshire Integration Joint Board is aware of its obligations under and has arrangements to comply with the 2018 data protection legislation.
10. Business Continuity and Vital Records	G	G	The Keeper expects that record recovery, prioritising vital records, is an integral part of the authority's business continuity planning.  The records of Renfrewshire Integration Joint Board are managed on both Renfrewshire Council and NHS Greater Glasgow and Clyde systems and are covered by their respective business continuity arrangements. These include the Business Continuity Plans and vital records arrangements of each authority. ( <i>RMP</i> page 15)  The <i>RMP</i> (page 15) states "Both NHS Greater Glasgow & Clyde and Renfrewshire

			Council have adequate business continuity arrangements to ensure the sustainability of health and social care services for which the JB has overall responsibility."  The Keeper has previously agreed that NHS Greater Glasgow and Clyde and Renfrewshire Council have business continuity procedures in place which include the recovery of records and have identified or appropriately considered the identification of vital records.  Therefore, the Keeper agrees Renfrewshire Integration Joint Board have approved and operational business continuity processes and that information management and records recovery properly feature in such plans.
11. Audit trail	A	G	The Keeper expects an authority to have processes in place to track public records in such a way that their location is known and changes recorded.  Renfrewshire Integration Joint Board acknowledge this and list the records management principles, "access and disclosure will be properly controlled and audit trails will track all use and changes. Records will be held in a robust format which remains readable for as long as records are required" and "Accessibility – Records and the information within them can be efficiently retrieved by those with a legitimate right of access, for as long as the records are held by the organisation." ( <i>RMP</i> page 4)  IJB records are created on the systems of both the Council and NHS and follow the arrangements in place in each authority. Employees access IJB records on the information systems of their respective employer. ( <i>RMP</i> page 16)  The Council CMIS system in which IJB records are stored has "full version control and ensures that the IJB's records are available at all times and that when accessed

for business purposes, that these are the most up to date and current versions." In addition "...all other corporate records will be accessed by employees through the information systems of NHS Greater Glasgow & Clyde and Renfrewshire Council."

In 2016 the Keeper agreed this element of both NHS Greater Glasgow and Clyde's and Renfrewshire Council's records management plans. However, his agreement for Renfrewshire Council was on an improvement model basis as a gap in provision was acknowledged (lack of audit trail for some electronic line of business systems and records stored on shared drives). The Council provided updates in 2018, 2020 and 2021 through the PUR mechanism. However, as noted above, the Keeper has determined that the RAG status of a Records Management Plan of any authority, whose records are managed on the systems of a separate authority, cannot be higher than that awarded to the 'host' authority.

In the further development section an action is noted to undertake further training for all administrative staff on version control. This commitment to developing training is commended by the Keeper and he would welcome updates on this in PUR submissions.

In 2016 the Keeper agreed the NHS had staff guidance in place on naming conventions and version control adapted from the Scottish Government's e-health programme (version 2.8 Sept 2015).

In 2016 the Council committed to developing staff guidance and training and confirmed this action had been completed in their 2018 PUR update.

The Keeper has determined that the RAG status of a Records Management Plan of any authority, whose records are managed on the systems of a separate authority, cannot be higher than that awarded to the 'host' authority.

			As this element of Renfrewshire Council's RMP was agreed on an improvement model basis the Keeper can agree this element on the same terms.
12. Competency Framework for records management staff	G	G	The Keeper expects staff creating, or otherwise processing records, to be appropriately trained and supported.  Renfrewshire Integration Joint Board recognise this. They outline principles of records management in the Introduction to the <i>RMP</i> (pages 4-5) which include "That all staff are informed of their record-keeping responsibilities through appropriate training and guidance and if required further support as necessary."  UB records are managed on both Renfrewshire Council and NHS Greater Glasgow and Clyde systems and staff are employed by one or the other authority. This is confirmed by the <i>RMP</i> , "The IJB will rely upon the Records Managers of NHS GGC & Renfrewshire Council for compliance under this element." And "Training for records management staff will remain the responsibility of the employing bodies" ( <i>RMP</i> page 17).  A link to the NHS Records Management awareness training module has been provided. This training is mandatory for all NHS staff.  In the further development section "training to be developed for all staff" is noted as an action. This commitment to further enhancing staff training is commended by the Keeper and he would welcome updates on this in PUR submissions.  The Keeper has previously agreed that the training in records management offered by Renfrewshire Council and by NHS Greater Glasgow and Clyde is appropriate.  Job descriptions for the Records Managers at the Council and the NHS have been

			provided. (see element 2)
			Therefore the Keeper can agree that Renfrewshire Integration Joint Board has ensured that staff processing their public records are provided with appropriate training and guidance.
13. Assessment and Review	A	G	Section 1(5)(i)(a) of the Act says that an authority must keep its RMP under review.  Renfrewshire Integration Joint Board commit to reviewing their RMP every two years as a minimum ( <i>RMP</i> page 18) They further note that it " will be appropriately reviewed and updated in line with statutory requirements." ( <i>RMP</i> page 8)  UB records are managed on both Renfrewshire Council and NHS Greater Glasgow and Clyde systems. The JB relies on these partner authorities to regularly review systems, policies and procedures which govern the management of their records. The JB have explained, under element 2, how regular communication between the partner authorities and the JB will be managed and updates provided to the JB for approval.  The JB have explained separately and in the updated <i>RMP</i> that "This Record Management Plan will be reviewed and updated by the Records Managers, supported as noted in Element 2 by the Head of Strategic Planning & Health
			Improvement, and the Strategic Lead & Improvement Manager. Any gaps in this plan will be identified as issues arise and solutions agreed." They have further confirmed that annual updates on the RMP will be part of non-financial governance reporting to the IJB. In addition, it is noted that internal audit test elements of non-financial governance on an annual basis. Evidence of the inclusion of the RMP review in IJB minutes and audit reporting would strengthen this element, however the Keeper understands review will not yet have taken place. The PUR process can be used to provide updates and if necessary additional

			evidence.  The Keeper has previously agreed the review procedures in place at Renfrewshire Council and NHS Greater Glasgow and Clyde. However, he agreed this element of the Council's Records Management Plan on an improvement model basis as a gap in provision was acknowledged (the methodology for carrying out regular reviews of the RMP) and a commitment was made to closing this gap. The Council provided updates in 2018, 2020 and 2021 through the PUR mechanism.  Both partner authorities have engaged with the voluntary PUR mechanism to update the Keeper on progress (see links in explanation above). The JB, through regular communication with the partner authorities will be kept updated on changes and updates which may result as part of the PUR process.  The Keeper agrees that that Renfrewshire Integration Joint Board have arrangements in place to ensure the appropriate review of their Records Management Plan, as required by the Act. However, the Keeper has determined that the RAG status of a Records Management Plan of any authority, whose records are managed on the systems of a separate authority, cannot be higher than that awarded to the 'host' authority. As this element of Renfrewshire Council's RMP was agreed on an improvement model basis the Keeper can agree this element on the same improvement terms.
14. Shared Information	റ	O	The Keeper expects a Scottish public authority to ensure that information sharing, both within the Authority and with other bodies or individuals, is necessary, lawful and controlled.  Renfrewshire Integration Joint Board undertake information sharing as part of its function and do so using information sharing processes set out in a formal

			In the case of the IJB this is <i>The Greater Glasgow and Clyde Protocol for Sharing Information</i> which has previously been agreed by the Keeper as being appropriate for sharing information between NHS and Council partners: Information sharing protocol (nhsqqc.org.uk)  An example <i>Data Sharing Agreement between NHS Greater Glasgow &amp; Clyde, Renfrewshire Council, the National Information Services Division and Renfrewshire IJB</i> (dated 2018) has been provided as evidence. The IJB note this is in place "to enable the safe and effective sharing of information." ( <i>RMP</i> page 19)  The Keeper can agree that Renfrewshire Integration Joint Board properly considers records governance when undertaking information sharing programmes.
15. Public records created or held by third parties	N/A	N/A	The Public Records (Scotland) Act 2011 (PRSA) makes it clear that records created by third parties when carrying out the functions of a scheduled authority should be considered 'public records' - PRSA Part 1 3 (1)(b).  Renfrewshire Integration Joint Board have confirmed it does not contract out any of its functions to a third party. ( <i>RMP</i> page 20)  The Keeper agrees that Element 15 does not apply to Renfrewshire Integration Joint Board.

### Renfrewshire Integration Joint Board

#### General Notes on submission:

This assessment is on the Records Management Plan (*RMP*) of Renfrewshire Integration Joint Board, version 3.0 approved by the Board on 26<sup>th</sup> March 2021 and updated on 29<sup>th</sup> March 2021. It carries the signature of the Interim Chief Officer, Shiona Strachan, who fully endorses the Plan. This *RMP* has been updated and superseded by version 4.0, dated 31 March 2022 and which carries the signature of the Interim Chief Officer, Christine Laverty, who fully endorses the Plan. The updates are reflected in the above assessment.

The RMP (page 3) acknowledges that "Information underpins the IJB's over-arching strategic objective and helps it meet its strategic outcomes." and "Good recordkeeping practices lead to greater productivity as less time is taken to locate information. Well managed records will help the IJB make:

- · Better decisions based on complete information
- Smarter and smoother work practices
- Better resource management
- Preservation of vital and historical records"

The IJB's records are managed in line with both Renfrewshire Council and NHS Greater Glasgow and Clyde records management policies and procedures.

# 6. Keeper's Summary

Elements 1-15 that the Keeper considers should be in a public authority records management plan have been properly considered by Renfrewshire Integration Joint Board. Policies and governance structures are in place to implement the actions required by the plan.

Elements that require development by Renfrewshire Integration Joint Board are as follows

Element 4 Business Classification

Element 6 Destruction

Element 7 Archiving

Element 11 Audit trail

Element 13 Assessment and Review

The Keeper acknowledges that these elements require improvement action on the part of the partner authorities on whose systems the IJB's public records are managed rather than by the IJB.

# 7. Keeper's Determination

Based on the assessment process detailed above, the Keeper agrees the RMP of Renfrewshire Integration Joint Board.

• The Keeper recommends that Renfrewshire Integration Joint Board should publish its agreed RMP as an example of good practice within the authority and the sector.

This report follows the Keeper's assessment carried out by,

**Liz Course** 

Public Records Officer

E. Carrie

**Pete Wadley** 

Public Records Officer

### 8. Endorsement of Report by the Keeper of the Records of Scotland

The report has been examined and is endorsed under the signature of the Keeper of the Records of Scotland as proof of compliance under section 1 of the Public Records (Scotland) Act 2011, and confirms formal agreement by the Keeper of the RMP as submitted by Renfrewshire Integration Joint Board. In agreeing this RMP, the Keeper expects Renfrewshire Integration Joint Board to fully implement the agreed RMP and meet its obligations under the Act.

Ja.

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#### **Paul Lowe**

Keeper of the Records of Scotland